Children, Youth, and Family Services

FUNCTION

The mission of Children, Youth and Family Services is to promote opportunities for children to grow up safe, healthy, ready for school and for families and individuals to be self-sufficient. This mission is realized through the provision of protective, prevention, intervention, and treatment services for children and their families and through education, support and financial assistance for parents, caretakers and individuals. These services work to build on the strengths of both the individual and the community in addressing issues of child development, abuse, neglect, health and economic security.

PROGRAM CONTACTS

Contact Kate Garvey of the HHS - Children, Youth, and Family Services at 240.777.1223 or Mary Cichello Beck of the Office of Management and Budget at 240.777.2753 for more information regarding this service area's operating budget.

PROGRAM DESCRIPTIONS

Children and Youth Community Services

This program provides for the delivery of community services through contracts with a number of private agencies in the community. Services provided through this program include respite care, community empowerment efforts, single-parent family services, youth services and programs, and family outreach efforts. The program also provides for the coordination, planning, and implementation of a number of key interagency initiatives among public and private agencies to meet the needs of children, youth, and their families.

FY05 Recommended Changes

	xpenditures	WYs
FY04 Approved	1,281,110	2.2
Shift: George B. Thomas Learning Centers (Saturday School program) from the		
Community Grants NDA	200,000	0.0
Shift: Family Learning Solutions, Inc. after-school program from the Community		
Grants NDA	50,000	0.0
Shift: Adelante Ninas Youth Empowerment & Leadership Training Program funding from the	e	
Community Grants NDA	47,000	0.0
Shift: Staff and programs to reflect departmen reorganization	263,520	-1.5
Miscellaneous adjustments, including negotiated compensation changes, employee benefit changes, and changes due to staff		
turnover	43,010	0.0
FY05 CE Recommended	1,884,640	0.7

Totals	58,782,850	449.1
Service Area Administration	375,420	4.0
Educational Alternatives	0	0.0
Child and Adolescent Services	695,930	3.4
School Health Services	0	0.0
Income Supports	11,141,790	132.0
Child Care Subsidies	13,341,990	28.6
Services to Children with Special Needs	1,890,530	8.3
Parent Support Services	750,450	0.0
Quality Enhancement of Early Childhood Services	3,068,690	16.3
Public Engagement & Resource Coordination	0	0.0
Juvenile Justice Services	1,191,580	16.8
Community Partnership	4,876,090	11.0
Linkages to Learning	3,038,390	6.6
Conservation Corps	725,790	27.8
Child Welfare Services	15,801,560	193.6
Children and Youth Community Services	1,884,640	0.7
Program Summary	Expenditures	WYs
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Child Welfare Services

This program provides preventive, rehabilitative, supportive, protective, and remedial services for children who are maltreated and for their families, foster parents, and adoptive parents. Child foster care, adoption, protective services, and in-home aide services are also provided through this program. Family Preservation Services provide social services to families with children who are at risk of removal from home due to neglect or abuse.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	15,034,940	194.7
Add: Contracted Child Assessment Center part-time Physician	75,000	0.0
Increase Cost: To reflect Federal Mental Heal Block Grant award	th 17,410	0.0
Shift: Operating funds to personnel funds to provide two Principal Administrative Aides to replace temporary support staff for Child Welfare Services	0	1.6
Shift: Personnel funding to operating to provi contracted psychological and psychiatric services to Spanish-speaking clients through the Hispanic Initiative/VOCA grant	de 0	-0.5
Shift: Staff and programs, including grants, to reflect department reorganization	-97,920	-1.5
Miscellaneous adjustments, including negotiated compensation changes, employee benefit changes, and changes due to staff turnover	772,130	-0.7
FY05 CE Recommended	15,801,560	193.6

Conservation Corps

This program seeks to increase the employability of out-of-school, at-risk 17 to 23 year-old youth by providing opportunities for personal growth, education, and training. Corps members perform conservation, landscape, and carpentry projects. Program participants also build trails, homeless shelters, handicap access ramps, and run a recycling program.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	698,220	27.8
Miscellaneous adjustments, including negotiated compensation changes, employed benefit changes, and changes due to staff	9	
turnover	27,570	0.0
FY05 CE Recommended	725,790	27.8

Linkages to Learning

This program is a collaborative effort of Health and Human Services, Montgomery County Public Schools, and various private agencies which provides services to students and families to improve performance in the school, home, and community. Children and their families can obtain integrated social services, health, and mental health care, in addition to educational support at MCPS sites.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	3,123,890	7.6
Shift: Voices vs. Violence education and advocacy program from Community Grants	NDA 71,400	0.0
Shift: Staff and programs to reflect departme reorganization	ent -221,580	-1.0
Miscellaneous adjustments, including negotiated compensation changes, employe benefit changes, and changes due to staff	e	
turnover	64,680	0.0
FY05 CE Recommended	3,038,390	6.6

Community Partnership

This program manages grant-funded efforts to restructure the delivery of children, youth, and family services into an integrated system. The services are family focused and community based. The Community Partnership program components include the return of children from out-of-state placements, the diversion from out-of-state and in-state placements for children at risk, and family preservation services preventing unnecessary out-of-home placement of children and preserving the family unit.

FY05 Recommended Changes

E)	cpenditures	WYs
FY04 Approved	12,849,680	15.0
Shift: Community Partnership grant administration to the Montgomery County Collaboration Council	E 724 700	2.0
Shift: Grants to reflect department	-5,736,790	-2.0
reorganization	-1,337,320	-2.0
Shift: Mid-County Neighborhood Initiative grant administration to the Montgomery Count Collaboration Council	y -200,000	0.0
Shift: Youth Strategies Home Visiting grant administration to the Montgomery County	,	•
Collaboration Council	-175,000	0.0
Shift: Youth Strategies After School grant administration to the Montgomery County Collaboration Council	1/5 000	0.0
Reduce: To reflect SAMHSA Services To	-165,000	0.0
Children Grant award	-161,730	0.0
Shift: Youth Strategies-LMB grant administration to the Montgomery County Collaboration Council	02.000	0.0
	-93,000	0.0
Shift: Youth Strategies Evaluation grant administration to the Montgomery County		
Colloboration Council	-71,500	0.0
Shift: Youth Strategies Child Welfare Mediation grant administration to the Montgomery Count		
Collaboration Council	-35,000	0.0
Miscellaneous adjustments, including negotiated compensation changes, employee benefit changes, and changes due to staff		
turnover	1,750	0.0
FY05 CE Recommended	4,876,090	11.0

Juvenile Justice Services

The function of Juvenile Justice Services is to support the County's comprehensive Juvenile Justice Plan by integrating screening, assessment, case management and treatment. These

programs serve youth involved in, or at risk for involvement in, the juvenile justice system and youth in need of services for substance abuse. HHS works in partnership with the Police Department Family Crimes Division, the Maryland Department of Juvenile Justice, the Juvenile Division of the District Court, and other relevant agencies.

FY05 Recommended Changes

E	xpenditures	WYs
FY04 Approved	1,604,790	15.8
Eliminate: Terminated Breaking the Cycle Gra	nt -320,150	0.0
Shift: Youth Strategies Case Management grad administration to the Montgomery County	nt	
Collaboration Council	-220,000	0.0
Eliminate: Terminated DJJ-Juvenile Sex		
Offender Grant	-46,400	0.0
Decrease Cost: To reflect Federal Mental		
Health Block Grant allocation changes	-8,950	0.0
Shift: Grants to reflect department		
reorganization	114,890	1.0
Miscellaneous adjustments, including negotiated compensation changes, employee benefit changes, and changes due to staff		
turnover	67,400	0.0
FY05 CE Recommended	1,191,580	16.8

Public Engagement & Resource Coordination

These efforts provide materials and information to the general public and a wide variety of stakeholders about the critical importance of the early years in developing a solid foundation for learning and healthy growth and development.

FY05 Recommended Changes

5	xpenditures	WYs
FY04 Approved	0	0.0
Shift: Staff and programs to reflect department reorganization	12,500	0.0
Eliminate: Early Childhood Public Engagement Campaign Program	-12,500	0.0
FY05 CE Recommended	0	0.0

Quality Enhancement of Early Childhood Services

This program focuses on increasing the quality of early care and education programs through technical assistance, consultation, and training for providers. This program also includes development of strategies to increase the supply of quality early care and education programs and services.

FY05 Recommended Changes

Ехр	enditures	WYs
FY04 Approved	0	0.0
Add: HHS portion of MCPS Gaithersburg Judy		
Center grant	103,490	0.0
Add: School Health wrap-around services for		
additional 250 MCPS Pre-K students	79,000	0.7
Increase Cost: To reflect Headstart Grant award	10,450	0.0
Reduce: To reflect Child Care Resource and		
Referral Grant award	-143,780	0.0

Decrease Cost: Eliminate funding for complete Early Childhood IT work	d -75,000	0.0
Eliminate: Montgomery College Scholarship	, , , , , , , , , , , , , , , , , , ,	
Program contract for child care providers	-56,000	0.0
Reduce: Early Literacy Program contract	-32,080	0.0
Eliminate: Terminated Training After School		
Grant	-29,570	0.0
Shift: Grants to reflect department		
reorganization	1,537,660	8.4
Shift: Staff and programs to reflect department		
reorganization	1,588,120	7.1
Miscellaneous adjustments, including		
negotiated compensation changes, employee		
benefit changes, and changes due to staff		
turnover	86,400	0.1
FY05 CE Recommended	3,068,690	16.3

Parent Support Services

These efforts support parents as their children's first and most important teacher. They include voluntary screening of all newborns, an array of supports and services such as home visits, and improved accessibility through community-based resource services.

FY05 Recommended Changes

Expenditures		WYs
FY04 Approved	0	0.0
Shift: Staff and programs to reflect department reorganization	1,036,860	0.0
Shift: Community Partnership Healthy Families		
Grant administration to the Montgomery County Collaboration Council	-286,410	0.0
FY05 CE Recommended	750,450	0.0

Services to Children with Special Needs

These efforts provide an array of services to young children with developmental delays, disorders, and/or disabilities through partnerships among public and private sector providers. Services are centered around individual family needs.

FY05 Recommended Changes

	xpenditures	WYs
FY04 Approved	0	0.0
Shift: Grants to reflect department reorganization	200,000	0.0
Reduce: To reflect Infants and Toddlers CLIG Grant award	-47,840	0.0
Shift: Staff and programs to reflect department reorganization	1,927,000	8.3
Miscellaneous adjustments, including negotiated compensation changes, employee benefit changes, and changes due to staff		
turnover	-188,630	0.0
FY05 CE Recommended	1,890,530	8.3

Child Care Subsidies

This program provides child care subsidies for low-and moderate-income families. The Child Care subsidy program is the single point of entry for both the State and Federally-funded Purchase of Care program and the County's Working Parents

Assistance program.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	0	0.0
Shift: Staff and programs to reflect departme	ent	
reorganization	13,245,310	28.6
Miscellaneous adjustments, including negotiated compensation changes, employe benefit changes, and changes due to staff	e	
turnover	96,680	0.0
FY05 CE Recommended	13,341,990	28.6

Income Supports

This program determines eligibility for: Temporary Cash Assistance (formerly Aid to Families with Dependent Children); Transitional Emergency, Medical, and Housing Assistance (TEMHA); Refugee Cash Assistance (RCA); Food Stamps (FS); and Community Medical Assistance (MA).

FY05 Recommended Changes

Expenditures		WYs
FY04 Approved	0	0.0
Shift: Staff and programs to reflect departme	ent	
reorganization	10,913,300	132.0
Miscellaneous adjustments, including negotiated compensation changes, employed benefit changes, and changes due to staff	e	
turnover	228,490	0.0
FY05 CE Recommended	11,141,790	132.0

School Health Services

Due to the Department's reorganization, this program can now be found in Public Health Services' School Health Services.

FY05 Recommended Changes

	Expenditures	WYs		
FY04 Approved	11,832,070	188.2		
Shift: Staff and programs to reflect department				
reorganization	-11,832,070	-188.2		
FY05 CE Recommended	0	0.0		

Child and Adolescent Services

Due to the Department's reorganization, most of this program can now be found in Behavioral Health and Crisis Services' Child and Adolescent Mental Health Services.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	1,605,640	10.9
Increase Cost: To reflect ADAA Block Grant		
allocation changes	15,680	0.0
Eliminate: Gaithersburg Mental Health Projection contract due to the availability of grant-funder		
services	-17,360	0.0
Shift: Staff and programs to reflect departmen	nt	
reorganization	-983,620	-7.5
Miscellaneous adjustments, including negotiated compensation changes, employee	•	

FY05 CE Recommended	695,930	3.4
turnover	75,590	0.0
benefit changes, and changes due to	staff	

Educational Alternatives

Due to the Department's reorganization, these services are located in other program areas.

FY05 Recommended Changes

	Expenditures	WYs
FY04 Approved	374,560	1.0
Shift: Staff and programs to reflect departme reorganization	ent -231,350	-1.0
Shift: Grants to reflect department reorganization	-143,210	0.0
FY05 CE Recommended	0	0.0

Service Area Administration

This program provides leadership and direction for the administration of Children, Youth, and Family Services.

FY05 Recommended Changes

	Expenditures	
FY04 Approved	227,440	2.0
Shift: Staff and programs to reflect departme	ent	
reorganization	147,980	2.0
FY05 CE Recommended	375,420	4.0

HEALTH AND HUMAN SERVICES Children, Youth, and Family Services

PROGRAM:

PROGRAM ELEMENT:

Child Welfare Services

Adoptions

PROGRAM MISSION:

To achieve long-term stability for abused and/or neglected children who cannot be reunified with their parents

COMMUNITY OUTCOMES SUPPORTED:

· Children and vulnerable adults who are safe

PROGRAM MEASURES	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY05 CE REC
Outcomes/Results:					
Percentage of children in foster/kinship care who are	32.7	33.8	33.9	32	32
adopted or placed for adoption within 24 months of entry					
Service Quality:					
Average number of cases per adoption worker	17	11	^d 17	16	16
(State standard = 18)					
Efficiency:					
Average cost per finalized adoption (\$) ^c	7,274	18,641	37,087	37,087	37,087
Workload/Outputs:					
Number of guardianships granted to Department from cases	42	25	54	50	50
with a plan for Termination of Parental Rights ^a					
Number of finalized adoptions ^b	62	39	34	34	34
Inputs:					
Expenditures (\$000) ^c	451	727	1,261	1,261	1,261
Workyears ^c	7.0	11.5	15.3	15.3	15.3
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Notes:

^cBeginning in FY02, expenditures and workyears also include administration, supervision, community service aides, and clerical support. Effective FY03, Child Welfare Services realigned all of its program measures to ensure consistency with the outcome data already being collected by the State of Maryland's Department of Human Resources. The Foster and Adoptive Parents Services program measures, originally submitted as a separate display, have been incorporated into the revised measures shown above. As a result, it was determined that 26% of the latter unit's workyears and expenditures should be included in the Adoptions program element. This explains the increase in workyears, expenditures, and cost per finalized adoption. There have been no other budgetary or personnel changes.

^dThe Adoption Unit was down one worker for several months due to a vacancy, so the average caseload was higher than usual.

EXPLANATION:

All children who enter foster care have a "permanency plan" that is intended to achieve long term stability for the child, either through reunification with the family or adoption. If a child cannot be reunited with his or her family within fifteen months, termination of parental rights to free the child for adoption must be considered. When there is sufficient cause, the Court terminates parental rights and grants legal guardianship of the child to the Department. The Department then prepares the child and the adoptive family for the adoption. The Court subsequently grants the adoptive family's petition to legally adopt the child. This ends the Department's clinical, but not necessarily financial, involvement with the family.

For those children who cannot be reunited with their families, success is measured by finalizing adoptions as quickly as possible - within 24 months of their first entry into the system. This ensures that children do not languish in temporary placements but move on to permanent homes with long-term caregivers as soon as possible. The data show that Child Welfare Services is meeting and exceeding its own and the State's targets for the number of children adopted in a timely manner. In FY03, 33.9% of children in foster/kinship care were adopted or placed for adoption within 24 months of entry.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: County Attorney, District Court, Circuit Court, Police, Montgomery County Public Schools, Housing Opportunities Commission, Maryland Department of Human Resources, Department of Juvenile Justice, State's Attorney, Collaboration Council.

MAJOR RELATED PLANS AND GUIDELINES: Maryland Safe and Stable Families Act, Child Welfare League of America report, Montgomery County Council's Children First Agenda, COMAR 07.02.12.

^aTermination of Parental Rights must be considered if a child cannot be reunited with his or her family within fifteen months. When there is sufficient cause, the Court can terminate parental rights.

^bThe FY01 - FY02 results represent the number of finalized adoptions credited to the County by the State of Maryland. The FY03 - FY05 results reflect the reduced number of children available for adoption.

HEALTH AND HUMAN SERVICES Children, Youth, and Family Services

PROGRAM:

Linkages to Learning

PROGRAM ELEMENT:

PROGRAM MISSION:

To help children be academically successful, healthy, safe, and prepared to be productive citizens

COMMUNITY OUTCOMES SUPPORTED:

- · Children and adults who are physically and mentally healthy
- Individuals and families achieving their maximum possible level of self-sufficiency

PROGRAM MEASURES ^a	FY01 ACTUAL	FY02 ACTUAL	FY03 ACTUAL	FY04 BUDGET	FY05 CE REC
Outcomes/Results:			AOTOAL	BOBGET	OL HEO
Percentage of students in Linkages schools who have access to health insurance coverage	76	71	^h NA	80	80
Number of students in Linkages schools who have been assisted with applying for MCHP/CFK ^b	375	292	417	300	350
Percentage of students in Linkages with less than 15% absences per year	77	90	89	80	85
Percentage of students in Linkages with less than two out-of-school suspensions in one academic year	80	89	87	85	85
Percentage of students in Linkages whose teachers report improvement in their classroom behavior ^c	74	72	63	75	75
Service Quality:					
Percentage of parents satisfied with services received at time of termination	91	97	87	90	90
Percentage of attendees rating workshops/events as good or excellent	95	98	100	95	95
Efficiency:					
Average cost per student served (\$)	768	896	959	949	1,016
Workload/Outputs:					
Number of families served ^d	1,295	1,423	1,481	1,500	1,550
Number of children affected ^e	2,569	2,829	3,046	3,000	3,100
Inputs:					3,.00
Expenditures (\$000) ^f	1,973	2,535	2,921	2,847	⁹ 3,149
Workyears ^t	7.0	9.2	9.2	9.1	⁹ 7.6
					7.0

Notes:

^aBeginning in FY02, the reported information also includes the costs, workyears, and performance of the Department's Therapeutic Recreation program element (budgeted under the Educational Alternatives Program), as well as associated supervisory and administrative support. (The mission and functions of Therapeutic Recreation are similar to those of Linkages to Learning.)

EXPLANATION:

There are many health, mental health, and social problems that prevent children from learning. Providing health, mental health, social, and educational support services at the school for students and their family members enhances the students' ability and readiness to learn by addressing social, emotional, educational, and health problems that interfere with their abilities to succeed in school, at home, and in the community. The children attending Montgomery County Public Schools represent an ethnically diverse population, and many of their families do not access available services because of language, transportation, and cultural barriers.

Linkages to Learning helps remove these barriers by providing accessible, appropriate, and integrated health, mental health, social, and educational support services for children and families. Program services are delivered through one of three models: single school-based, school cluster-based, or comprehensive school-based health centers.

Linkages to Learning uses a simple tool to measure child well-being, based on teacher assessment of improvement in the student's behavior in the classroom. The FY03 results include responses for children who had just started in counseling or had attended only 2 or 3 sessions. Therefore, the expectation that they would show improvement in such a short time was unrealistic. Also, there were many teachers who commented that they had children who had not been referred because of classroom behavior problems, so they checked "no change." In fact, 22% of the teacher responses were "no change." Beginning in FY04, the program is planning to request evaluations only for those children who have been in counseling for five or more sessions.

PROGRAM PARTNERS IN SUPPORT OF OUTCOMES: Montgomery County Collaboration Council for Children, Youth, and Families; Montgomery County Department of Health and Human Services; Montgomery County Public Schools; The Catholic University School of Nursing; GUIDE Youth Services; Mental Health Association of Montgomery County; Children's National Medical Center; Silver Spring YMCA Youth Services; Rockville Youth, Family, and Community Services; Family Services Agency.

MAJOR RELATED PLANS AND GUIDELINES: The Children's First Initiative, A Call to Action (Montgomery County Public Schools), The Children's Agenda, Linkages to Learning Six Year Plan.

^bMaryland Children's Health Plan (MCHP) and Care for Kids (CFK).

^cChild well-being is based on teacher assessment of a student's behavior in the classroom.

^dThe number does not include those families who participate in classes, workshops, and support groups but do not receive direct services.

Includes all school-aged children in a family receiving social services in connection with the program and those participating in groups.

Expenditures and workyears include relevant administrative staff budgeted elsewhere and exclude certain funds targeted to other programs.

^gFY05 expenditure and workyear totals are the net result after program realignment.

^hSurvey was not conducted in FY03.